



The National Association for Welfare Research and Statistics

Helping in Crisis: Government Assistance in Recession and Beyond

49th Annual Workshop
Crowne Plaza Hotel
Albany, NY July 12-15, 2009

Sunday, July 12

2:00-6:00 Registration (*Level B Foyer*)

6:00-8:00 President's Reception (*Level B Foyer*)

Monday, July 13

7:30 **Registration**

7:30-8:30 **Continental Breakfast**

8:45-9:15 **Opening Plenary: Welcome and Address** (*Ballroom A*)

Dave Dlugolecki and George Falco, Co-Presidents, NAWRS

Kristin Proud, Deputy Director for State Operations, New York State Governor's Office

Thomas Gais, Co-Director, Rockefeller Institute of Government

Richard Nathan, "Social Science Methods and Government Effectiveness"

9:15-10:45 **Morning Plenary Roundtable Panel I: The Economy and Its Consequences** (*Ballroom A*)

Moderator: James Ziliak (University of Kentucky)

Jason Bram (New York Federal Reserve). *The Recession: The Macro Picture*

Heidi Shierholz (Economic Policy Institute). *The Recession and Jobs*

James Ziliak (University of Kentucky). *Low-Income Families and the Safety Net*

Robert Ward (Rockefeller Institute). *Effects on Government Revenues and Program Budgets*

Jacob Klerman (Abt Associates). *The Recession and the Demand for Assistance*

10:45-11:00 **Break**

11:00-12:20 **Morning Concurrent Sessions**

TANF Policies and Implementation: Effects (*Ballroom B*)

Chair: Philip Klein (Wisconsin Department of Children and Families).

Sam Elkin, Bret Barden, Kip Brown, Iris Chan (Lewin Group). *Welfare Leavers in Colorado*.

Haksoon Ahn (University of Maryland). *Effects of Welfare Reform on Economic Well-Being in Low-Income Families: Are They Better Off After Welfare Reform?*

Linda Daugherty, Chris Hadjiharalambous (University of Tennessee). *Reaching the End of Cash Assistance? What's Next?*

Nick Kolupanowich, Valerie Head, Pamela Ovwigho, and Catherine Born (University of Maryland).

Disconnected Leavers: Understanding the Circumstances of Those Who Leave Welfare Without Work

Discussant: Marilyn Edelhoach (South Carolina Department of Social Services, retired)

Using the National Directory of New Hires (Ballroom C)

Chair: Laura Wheaton (Urban Institute)

Dennis Putze (Office of Child Support Enforcement, Administration for Children and Families). *The National Directory of New Hires: Overview, Child Support Enforcement, and Other Applications*

Ryan Martin, Holly Higgins (Office of Family Assistance, Administration for Children and Families). *Using the National Directory of New Hires to Understand Employment Patterns of TANF Recipients and Improve Program Integrity.*

Donald Ollerich (Assistant Secretary for Planning and Evaluation, US Department of Health and Human Services). *Employment and TANF Trajectories of Families Receiving TANF in 2001.*

Cindy Redcross (MDRC). *Evaluating Transitional Jobs Using NDNH data*

Discussant: Wade Horn (Public Sector Consulting, Deloitte Consulting)

Effects of SNAP/Nutrition Programs (Ballroom D)

Chair: Carol Olander (US Department of Agriculture)

Constance Newman, Jessica Todd, Shelly Ver Ploeg (Economic Research Service, US Department of Agriculture). *Getting with the Programs: Changes in Use of TANF and Food Assistance since Welfare Reform*

Laura Tiehen and Margaret Andrews (Economic Research Service, US Department of Agriculture). *The Effectiveness of SNAP Shelter Deduction in Equalizing Funds Available for Food Across Housing Markets*

Caroline Danielson (Public Policy Institute of California) and Jacob Klerman (Abt Associates). *The Supplemental Nutrition Assistance Program as a Work Support*

Thomas Vartanian, Linda Houser (Bryn Mawr College). *Food Stamp Program Participation During Childhood: Does Neighborhood Context Influence Adult Health and Body Mass Index Outcomes?*

Discussant: Michael Wiseman (The George Washington University)

Issues In Transition Out of Foster Care (Ballroom E)

Chair and Discussant: Adrienne Fernandes (Congressional Research Service)

Michael Pergamit (Urban Institute) and Erika Zielewski (Office of Planning, Research, and Evaluation; Administration for Children and Families). *Foster Youths' Connections to Relatives.*

Marla McDaniel (Urban Institute). *Youths' Preparedness for Independent Living.*

Heidi Johnson, Marla McDaniel (Urban Institute). *Comparing Parenting and Non-Parenting Female Foster Youth*

12:20-12:30 **Break**

12:30-1:30 **Lunch and Roundtable: The ARRA: Changes, Monitoring, and Assessments (Ballroom A)**

Moderator: Thomas Gais (Rockefeller Institute)

Gene Falk (Congressional Research Service). *Legislation; Stimulus Affected Programs*

Liz Schott (Center on Budget and Policy Priorities). *USDHHS Components*

Stephen Wandner. *UI Modernization*

Carol Olander (US Department of Agriculture). *SNAP Trends; How Do We Evaluate?*

Gale Harris (US Government Accountability Office). *Monitoring the ARRA; Congressional Interests*

1:30-1:45 **Break**

1:45-3:15 **Afternoon Concurrent Sessions I**

Persons With Disabilities/Barriers to Employment (Ballroom B)

Chair and Discussant: Lucie Schmidt (Williams College)

Lucie Schmidt (Williams College) and Sheldon Danziger (UM Ann Arbor). *Supplemental Security Income Applications and Receipt After the 1996 Welfare Reform*

LaDonna Pavetti, Michelle Derr, Jaqueline Kauff, Allison Barret (MPR). *Mental Health Conditions and Service Use Among Cash Assistance Recipients: A Comparison of TANF and SSI Recipients Enrolled in Fee-for-Service Medicaid*

Rachel Kirzner, Jodi Houlon (Public Health Management Corp.). *Untreated Mental Illness in Long-Term TANF Recipients: Increasing Client Engagement into Treatment*

Low-Income Men and Work: How Do We Move Forward? (Ballroom C)

Chair and Discussant: Robert Doar (New York City Human Resources Administration)
Larry Mead (New York University; American Enterprise Institute). *Mandatory Work Programs for Fathers*
Elaine Sorenson (Urban Institute), Kenneth Braswell (New York State Office of Temporary and
Disability Assistance). *New York State Fatherhood Initiative*
Daniel Schroeder (University of Texas). *Texas NCP Choices Program*

TANF Policies and Implementation: Income Support (Ballroom D)

Chair and Discussant: Swati Desai (Columbia University)
Caroline Danielson and Debbie Reed (Public Policy Institute of California). *Sanctions and Time Limits
in California's Welfare Program*
Linda Rosenberg, Michelle Derr, LaDonna Pavetti, Subuhi Asheer, Megan Angus, Samina Sattar,
Jeffrey Max (Mathematica Policy Research). *A Study of States' TANF Diversion Programs*
Kara D. S. Mitchell and Bryan Shone (University of Tennessee). *Exploring the Relationship Between
Progressive State Taxes and Welfare Caseloads*

Housing and Its Effects (Ballroom E)

Chair and Discussant: Jim Riccio (MDRC)
Ned English, Michael Latterner, Catherine Haggerty (National Opinion Research Center). *An
Analysis of Movers from Demolished Public Housing In Chicago*
Lisa Lee, Catherine Haggerty (National Opinion Research Center). *The Effects of Relocation on Public
Housing Residents in Chicago: Settling into the New Neighborhood*
Michelle Ernst, Shannon Nelson (National Opinion Research Center). *Neighborhood Safety and
Leaseholder Characteristics*
Terri Smith-Caronia, Charles King (Housing Works). *Housing is HIV Prevention and Care: New
Research Findings*

3:30-5:00 **Afternoon Concurrent Sessions II**

A United Kingdom Update: Child Poverty Targets and Disability Policy (Ballroom B)

Chair and Discussant: Mark Greenberg (Georgetown University)
Natalie Branosky (British Embassy, Washington). *Targeting Child Poverty in the UK: An Update*
Michael Wiseman (George Washington University/US Department of Agriculture, Economic
Research Service). *Disability Policy Reform in the UK: A Comparative Perspective*
Doria Pilling (City University, London). *US and UK Routes to Employment: Strategies to Improve
Integrated Service Delivery to People with Disabilities*

Home Visitation (Ballroom C)

Chair and Discussant: Karen Lynch (Congressional Research Service)
Alicia Meckstroth, Andrew Burwick, Quinn Moor (Mathematica Policy Research). *Home Investment:
An Impact and Benefit-Cost Analysis of a Promising Home Visitation Program for High-Risk TANF
Recipients: Findings from the Rural Welfare-to-Work Evaluation*
Susan Mitchell-Herzfeld (Office of Children and Family Services, New York State). *Findings from
Healthy Families New York Randomized Control Trial*
Debra Strong (Mathematica Policy Research). *The National Cross-Site Evaluation of the Children's Bureau's
Grantee Cluster: Supporting Evidence-Based Home Visitation Programs to Prevent Child Maltreatment*

TANF Policies and Implementation: Services (Ballroom D)

Chair and Discussant: Michael Bono (Los Angeles County Department of Public Social Services)
Christina Techico and Jeanette Hercik (ICF International), and Terry Hirschhorn (NJ Department of
Human Services). *Transportation, TANF, and Maximizing Self-Sufficiency through Comprehensive Work
Supports*
Michelle Derr, Tara Anderson, LaDonna Pavetti (Mathematica Policy Research). *Understanding Two
Categories in TANF Spending: "Other" and "Authorized Under Prior Law"*
Lisa Montiel (Rockefeller Institute). *One-Stop Services and the TANF Population*
Pamela Joshi (RTI International). *The Third Wave of Employment, Child Support, and Family Support
Interventions for Low-income Families*

New Developments in Child Support (*Ballroom E*)

Chair: Barbara Startz (Oklahoma Department of Human Services)

Jocelyn Elise Crowley (Rutgers University), Galo Falchettiore (The Russell Sage Foundation). *The Effects of Child Support Enforcement on Abortion in the United States*

Chien-Chung Huang, Allison Blake, Richard Edwards, Chieh-Wen Liu, Robert Nolan, Barbara Rusen (Rutgers University), Dina Thompson (NJ Office of Child Support Services). *Professional Knowledge of Child Support Staff: Evidence from the New Jersey Child Support Training Program*

Monique Rabideau (New York Office of Temporary and Disability Assistance). *Child Support Obligors under Criminal Justice Supervision*

Discussant: Kenneth Kickham (University of Central Oklahoma)

5:45 **Buses leave hotel for boat landing**

6:30-9:30 **Hudson River Cruise**

Tuesday, July 14

7:45 AM **Registration**

8:00-9:00 **Continental Breakfast; Interest Roundtables**

The Interest Roundtables will provide opportunities for persons interested in specific issues to discuss them informally with other attendees. The roundtables will have a moderator but no formal presentations. If you would like to organize a roundtable discussion, please let the program co-chairs know.

Interest Roundtable #1: Child-Only Cases in TANF (moderated by Richard Speiglman)

Interest Roundtable #2: Addressing Needs of Unemployed Low-Income Families in Tough Economic Times (moderated by Liz Schott and Elizabeth Lower-Basch)

Interest Roundtable #3: TANF and SSI (moderated by TANF/SSI project; see session on Wednesday at 2:00 p.m.)

[Others to Be Announced]

9:00-9:15 **Break**

9:15-9:30 **Greetings and Announcements**

9:30-10:30 **Morning Plenary** (*Ballroom A*)

David Hansell, Acting Assistant Secretary, U.S. Administration for Children and Families, invited

10:30-10:45 **Break**

10:45-12:00 **Morning Plenary Roundtable**

A New Federal-State Partnership for Social Programs? Roundtable (*Ballroom A*)

Moderator: Michael Wiseman (George Washington University/US Department of Agriculture)

Mark Greenberg (Georgetown University).

Irene Lurie (Rockefeller Institute).

Wade Horn (Public Sector Consulting, Deloitte Consulting).

Russell Sykes (NY Office of Temporary and Disability Assistance).

David Hansell (U.S. Administration for Children and Families), invited.

12:00-12:15 **Break**

12:15-1:30 **Lunch and Speaker** (*Ballroom A*)

Chair: Frank Mauro (Fiscal Policy Institute)

Len Burman (Urban Institute), "Taxes, Tax Reform, and Support for Low-Income Families"

1:30-1:45 **Break**

1:45-3:15 **Afternoon Concurrent Sessions I**

Training and Job Retention (*Ballroom B*)

Chair and Contributor: Burt Barnow (Johns Hopkins University)

Burt Barnow (JHU). Overview Discussion and Reactor: Role of Training in Changing Economy
Demetra Nightingale (Johns Hopkins), Lauren Eyster (Urban Institute), Karin Martinson (Urban
Institute), John Trutko (Capital Research Corporation). *Designing Job Training Projects in Troubled
Economic Times*

Richard Hendra (MDRC). *Three Promising Models for Increasing Employment Retention and Earnings for
Low-Wage Workers*

Betsy Tessler, Cynthia Miller, Mark van Dok (MDRC). *Work Advancement and Support Center
Demonstration: Implementation and Impact Findings*

ARRA: Implementing an Effective Subsidized or Transitional Employment Program (*Ballroom C*)

Chair and Discussant: Michelle Derr (Mathematica Policy Research)

Elizabeth Lower-Basch (Center for Law and Social Policy). *Ways to Access ARRA dollars*

Eva Greenwalt (Washington State). *Community Jobs Program*

Amy Dvorak (Erie County, New York). *Erie County PIVOT Program*

**Building Government-Foundation Partnerships to Improve Economic Well-Being: Issues and
Options** (*Ballroom D*)

Moderator: Mark Greenberg (Georgetown University)

Benita Melton (Mott Foundation)

Mimi Corcoran (Open Society Institute)

Michael Laracy (Annie E. Casey Foundation)

Sara Watson (Pew Center for the States)

Strengthening Families Affected by Incarceration (*Ballroom E*)

Chair: Kenneth Braswell (New York State Office of Temporary and Disability Assistance).

Anupa Bir (Research Triangle Institute). *Implementing Family Strengthening Programs in Corrections
Environments: Lessons from the National Evaluations.*

Randi Blumenthal Guigui (Osborne Association). *Working with Corrections to Support Families
Affected by Incarceration: The Osborne Association's Experience*

Alicia Smith-Roberts (New York Department of Corrections). *Working with Community Agencies to
Support Families Affected by Incarceration*

3:15-3:30 **Break**

3:30-5:00 **Afternoon Concurrent Sessions II**

Innovative Strategies for Increasing Self-Sufficiency (ISIS) (*Ballroom B*)

ISIS is a new project aimed at building next-generation knowledge on promising strategies for
increasing employment and self-sufficiency among low-income families with children. State
representatives will describe promising self-sufficiency programs where research could be helpful
in designing effective programs. They and the audience will discuss opportunities for and
challenges in conducting rigorous field tests of such strategies as part of the next generation of
demonstration evaluation initiatives.

Rebecca Maynard (University of Pennsylvania)

Jeff Barnes (New York Office of Temporary and Disability Assistance)

Julie Kerksick (Wisconsin Department of Children and Families, invited)

Brendan Kelly (Office of Planning, Research & Evaluation; Administration
for Children & Families)

Other presenters, TBA

Making Work Pay for Fathers (Ballroom C)

Chair: Dennis Putze (Office of Child Support Enforcement, Administration for Children and Families)

Elaine Sorensen (Urban Institute). *Examining the New York EITC for Noncustodial Parents*

Lee Sapienza (New York State Office of Temporary and Disability Assistance). *Second Year Results from New York's EITC for Noncustodial Parents*

Laura Wheaton (Urban Institute). *Extending the Federal EITC to Noncustodial Parents: Potential Impacts and Design Considerations*

State Data Needs and Uses (Ballroom D)

Chair: George Falco (New York State)

Britany Orlebeke, Jennifer Haight (Chapin Hall). *Teaching Social Services Administrators a Coherent Framework for Analyzing Program Outcomes: The Story of Advanced Analytics*

Joe DeMartino (NYC Human Resources Administration). *A JobStat Update*

Jill Reynolds, Joe Baile, Kate Giapponi (PCG). *Using Data Analysis to Inform State Contracting and Budgeting Processes*

Joseph Magruder (University of California, Berkeley). *The Effects of Federal Child Welfare Permanency Statutes: What can we Learn from Administrative Data?*

The ARRA: Maximizing Benefits from the Stimulus Package for Low-Income Families: The View from the States (Ballroom E)

Moderator: Donna Pavetti (MPR)

Barbara Guinn (New York).

Vince Kilduff (Maryland).

Linda Martin (South Carolina).

Dinner in Albany

Wednesday, July 15

8:00-9:00 **Continental Breakfast; Interest Roundtables**

[Roundtable Topics to be Announced]

9:00-10:30 **Concurrent Sessions**

Using a NAS Poverty Measure to Assess State Anti-Poverty Policies (Ballroom B)

Chair: Sheila Zedlewski (Urban Institute)

Mark Levitan (New York City Center for Economic Opportunity). *Using the American Community Survey to Create a National Academy of Sciences Style Poverty Measure: Work by the New York City Center for Economic Opportunity*

George Falco and Jihyun Shin. *Developing an NAS-Type Poverty Measure for NYS: Issues and Results*

Vajeera Dorabawila (Office of Children and Family Services, NYS). *County Level Child Poverty in New York State: A Method for Past Estimates and Short-Term Projections*

Linda Giannarelli, Laura Wheaton, and Sheila Zedlewski (UI). *Using Local Poverty Measurement in State Anti-Poverty Efforts*

Immigrants, Welfare, and Related Issues (Ballroom C)

Chair and Discussant: Irene Lurie (Rockefeller Institute)

Rachel Frisk, Kay Brown, Heather Hahn, Theresa Lo, David Perkins (US Government Accountability Office). *Implementation of the 1996 Welfare Reform Sponsor Deeming and Repayment Provisions Affecting Non-Citizen Applicants and Recipients of TANF, Medicaid, SNAP, and SSI*

Rosa Maria Castaneda (Urban Institute), Richard Speigman (Child and Family Policy Institute of California), Randy Capps (Migration Policy Institute). *Immigrants and the Child Only Caseload*

State Efforts to Modernize Delivery and Access to SNAP Benefits (*Ballroom D*)

Chair: Gretchen Rowe (Urban Institute)

Carol Olander (Food and Nutrition Service, US Department of Agriculture) *FNS Introduction/Moderator*

Carolyn O'Brien (Urban Institute). *National Overview*

Phu Cao (Department of Transitional Assistance). *State-Specific Perspective: Massachusetts*

Russell Sykes (NY Office of Temporary and Disability Assistance). *State-Specific Perspective: New York*

Child Care (*Ballroom E*)

Chair: Mary Farrell (MEF Associates)

Erika Lundquist, Charles Michalopoulos, Nina Castells (MDRC). *Final Results from a Random Assignment Study of Child Care Subsidy Copayments in Washington*

John Spears, Merve Gurlu (RESI of Towson University), Vince Kilduff (MD Department of Human Resources). *Challenges of Forecasting the Storm: TANF and Childcare Subsidy in Maryland, 2007-2008*

Kay Casey, Maia Hurley (PCG). *Supporting Kinship Care: Research and Strategies to Promote and Fund Placement with Relatives*

Discussant: Britney Orlebeke (Chapin Hall).

10:45-12:15 **Concurrent Sessions**

Peer TA Workshop: Implementing Effective Strategies to Mitigate the Effects of the Economic Recession [This session continues from 2:00-5:00.] (*Ballroom B*)

[Restricted to state and county agency staff. Additional information on the content of the sessions can be obtained at the registration desk.]

Early Findings from the NYC Center for Economic Opportunity (*Ballroom C*)

Chair: Mark Levitan (New York City Center for Economic Opportunity)

Carson C. Hicks. *Findings for Programs for Low-Income Youth*

David S. Berman. *Findings for Programs Targeting Working Poor*

Kristin Morse. *Uptake of Tax Benefits for Low Income Persons*

Discussant: Brendan Kelly (DHHS/ACF/OPRE)

Faith-Based and Community Organizations and Service Delivery (*Ballroom D*)

Chair and Discussant: Pamela Winston (Mathematica Policy Research)

Lisa Montiel (Rockefeller Institute). *The Bush Faith-Based Initiative and Beyond*

Pamela Joshi (Research Triangle Institute). *The Role of Religiosity in the Lives of Low-income Families*

Pamela Winston (Mathematica Policy Research). *The Role of Faith Community Liaisons in Charitable Choice Implementation*

Fredrica Kramer (Independent Consultant). *Faith-Based and Community Organizations as Default Responders in Times of Crisis*

Food Security (*Ballroom E*)

Chair and Discussant: Mike Fishman (President, MEF Associates)

Mark Nord, Heather Hopwood (US Department of Agriculture). *A Comparison of Household Food Security in Canada and the United States*

Mark Nord (US Department of Agriculture), Anne Marie Golla (International Center for Research on Women). *"And Then Things Got Worse:" Food Insecurity in Households Approaching the Beginning of a Food Stamp Spell*

Alison Jacknowitz, Tracy Fox Salmons (American University), Laura Tiehen (US Department of Agriculture). *Another Look at Whether WIC Works: The Effects of Participation on Investments in Prenatal Care and Birth Outcomes*

12:15-2:00 **Lunch/Business Meeting** (*Ballroom A*)

Chair: David Dlugolecki, Co-President, NAWRS (NYS OTDA)

Speaker: Bruce Meyer, (University of Chicago) *The Impact of the Economy on Poverty and the Income Distribution*

2:00-5:30 **The TANF / SSI Project** (*Ballroom C*)

Organizers: Mike Fishman (Independent Consultant, Lewin Group), Brendan Kelly (Administration for Children and Families), John Tambornino (Social Security Administration)

Participants in the joint ACF/SSA TANF/SSI projects will participate in a multi-part program Wednesday afternoon. Details will be sent directly by project consultants. This meeting is "closed," but states not participating are welcome to discuss the program, and options for joining up in the future, with SSA/ACF representatives. These persons will be identified earlier in the program, and the SSI/TANF initiative will be represented as one of the "Interest Roundtables" on Tuesday morning.

2:00-5:00 **Peer TA Workshop: Implementing Effective Strategies to Mitigate the Effects of the Economic Recession** (*Ballroom B*)

[A panel sponsored by Welfare PEER TA; continued from morning session.]